

## Halley Primary School

### Whistle-Blowing Policy and Procedure

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Document Control		
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## 1. Purpose

- 1.1. To set out the Governing Body's policy and procedure for dealing with concerns raised by employees which relate to suspected wrongdoing or dangers at work (see paragraph 3). Allegations of child abuse against teachers and other staff and volunteers is be dealt with in accordance with Keeping Children Safe in Education statutory guidance for schools and colleges.

## 2. Background

- 2.1. As employees are often the first to realise that there may be something wrong within the school, it is important that they feel able to express their concerns without fear of harassment or victimisation. Otherwise they may find it easier to ignore the concern rather than report it. The Public Interest Disclosure Act 1998 recognises this fact and is designed to protect employees, who make certain disclosures of information in 'the public interest', from detriment and/or dismissal. This policy builds on the provisions of the Act.
- 2.2. The Governing Body is committed to the highest possible standard of operation, probity and accountability. In line with that commitment, employees, officers, consultants, contractors, volunteers, casual workers and agency workers with serious concerns are encouraged to come forward and voice those concerns. This policy document makes it clear that employees can do so without fear of reprisals; it is intended to encourage and enable employees to raise serious concerns within the school rather than overlooking a problem or alerting anyone external to the school.
- 2.3. This policy does not form part of any employee's contract of employment and it may be amended at any time.

## 3. Aims of the Policy

- 3.1. This policy aims to:
  - provide avenues for employees to raise concerns internally as a matter of course, and receive feedback on any action taken;
  - provide for matters to be dealt with quickly and appropriately; and ensure that concerns are taken seriously and treated consistently and fairly;
  - reassure employees that they will be protected from reprisals or victimisation for whistle-blowing where they have a genuine concern;
  - allow employees to take the matter further if they are dissatisfied with the Governing Body's response.

3.2. A **whistleblower** is a person who raises a genuine concern relating to the matters below. If employees have any genuine concerns related to suspected wrongdoing or danger affecting any of our activities (a whistleblowing concern) s/he should report it under this policy.

**Whistleblowing** is the disclosure of information which relates to suspected wrongdoing or dangers at work. This may include:

- (a) criminal activity;
- (b) miscarriages of justice;
- (c) danger to health and safety;
- (d) damage to the environment;
- (e) failure to comply with any legal or professional obligation or regulatory requirements;
- (f) bribery;
- (g) financial fraud or mismanagement;
- (h) negligence;
- (i) breach of our internal policies and procedures;
- (j) conduct likely to damage our reputation;
- (k) unauthorised disclosure of confidential information;
- (l) public examination fraud;
- (m) the deliberate concealment of any of the above matters.

3.3. Before initiating the procedure employees should consider the following:

- the responsibility for expressing concerns about unacceptable practice or behaviour rests with all employees;
- employees should use line manager or team meetings and other opportunities to raise questions and seek clarification on issues which are of day-to-day concern;
- whilst it can be difficult to raise concerns about the practice or behaviour of a colleague, employees must act to prevent an escalation of the problem and to prevent themselves being potentially implicated.

3.4. This policy should not be used for complaints about an employee's personal circumstances, such as the way s/he has been treated at work. In these cases an employee should use the school's Grievance Procedure (or anti-harassment and bullying policy as appropriate); if the matter relates to salary, the salary review procedures documented in the school's pay policy.

## 4. Safeguards

### 4.1. Harassment or Victimisation

- 4.1.1. The Governing Body recognises that the decision to report a concern can be a difficult one to make, not least because of the fear of reprisal from those responsible for the malpractice. The Governing Body will not tolerate harassment or victimisation and will take action to protect employees when they have a genuine concern.

- 4.1.2. This does not mean that if an employee is already the subject of internal procedures such as disciplinary or redundancy, that those procedures will be halted as a result of that employee raising a concern under the whistleblowing policy.

#### **4.2. Confidentiality**

- 4.2.1. We hope that staff will feel able to voice whistleblowing concerns openly under this policy. The Governing Body will make every effort to protect an employee's identity if confidentiality is requested.
- 4.2.2. As indicated above, identity will be protected as far as possible, but should the investigation into the concern require the employee to be named as the source of the information, that this will be discussed with the employee before their name is disclosed.

#### **4.3. Anonymous Allegations**

- 4.3.1. Employees are encouraged to put their name to an allegation. Proper investigation may be more difficult or impossible if we cannot obtain further information and it is also more difficult to establish whether allegations are credible. Anonymous allegations will be considered at the discretion of the Governing Body. In exercising the discretion, the factors to be taken into account would include:

- the seriousness of the issues raised;
- the credibility of the concern; and
- the likelihood of confirming the allegation from attributable sources.

#### **4.4. Untrue Allegations**

- 4.4.1. If an employee makes an allegation where s/he has a genuine concern, but it is not confirmed by the investigation, no action will be taken against that employee. If, however, we conclude that an employee has made malicious or vexatious allegations, or with a view to personal gain, disciplinary action may be taken against that employee.

#### **4.5. Unfounded Allegations**

- 4.5.1. Following investigation, allegations may be confirmed as unfounded. This outcome will be notified to the employee who raised the concern, who will be informed that the Governing Body deems the matter to be concluded and that it should not be raised again unless new evidence becomes available.

#### **4.6. Support to Employees**

- 4.6.1. It is recognised that raising concerns can be difficult and stressful. Advice and support will be made available, as appropriate, to both the employee(s) raising the concerns and any employee(s) subject to investigation.

## 5. How to raise a Concern

- 5.1. As a first step, an employee should normally raise concerns with their immediate manager or their manager's superior. This depends, however, on the seriousness and sensitivity of the issues and who is involved. For example, if an employee believes that their immediate manager or their manager's superior is involved, s/he should approach the Headteacher or Chair of Governors. An employee (including the Headteacher and members of the leadership team) can by-pass the direct management line and the Governing Body if s/he feels the overall management and Governing Body of a school is engaged in an improper course of action. In this case please refer to section 7 below.
- 5.2. Concerns are better raised in writing. The employee should set out the background and history of the concerns, giving names, dates and places where possible, and the reasons why s/he is particularly concerned about the situation. If an employee does not feel able to put the concern in writing, s/he should telephone or meet the appropriate person. It is important that, however the concern is raised, the employee makes it clear that s/he is raising the issue via the whistle-blowing procedure.
- 5.3. The earlier an employee expresses the concern, the easier it is to take action.
- 5.4. Although an employee is not expected to prove the truth of an allegation, s/he will need to demonstrate to the person contacted that there are sufficient grounds for the concern.
- 5.5. In some instances it may be appropriate for an employee to ask the trade union to raise a matter on the employee's behalf.
- 5.6. At each meeting under this policy the employee may bring a colleague or trade union representative. The companion must respect the confidentiality of the disclosure and any subsequent investigation.

## 6. The Role of Senior Managers

- 6.1. A Senior Manager may be informed by an employee about concern(s) and that s/he is "blowing the whistle" within the procedure in person; or in writing or over the phone.
- 6.2. The Senior Manager should respond immediately by arranging to meet with the employee to discuss the concern(s) as soon as possible.
- 6.3. **Stage One:**
  - 6.3.1. At the initial meeting the Senior Manager should establish that:
    - there is genuine cause and sufficient grounds for the concern; and
    - the concern has been appropriately raised via the Whistle-blowing Policy.

- 6.3.2. The Senior Manager should ask the employee, to put their concern(s) in writing, if s/he has not already done so. If the employee is unable to do this the senior manager will take down a written summary of his/her concern/s and provide him/her with a copy after the meeting. The Senior Manager should make notes of the discussions with the employee. The employee's letter and/or senior manager's notes should make it clear that the employee is raising the issue via the whistle-blowing procedure and provide:
- the background and history of the concerns; and
  - names, dates and places (where possible); and
  - the reasons why the employee is particularly concerned about the situation.
- 6.3.3. The employee should be asked to date and sign their letter and/or the notes of any discussion. The Senior Manager should positively encourage the employee to do this, as a concern expressed anonymously is much less powerful and much more difficult to address, especially if the letter/notes become evidence in other proceedings, e.g. an internal disciplinary hearing.
- 6.3.4. The Senior Manager should follow the policy as set out above and in particular explain to the employee:
- who he/she will need to speak to in order to determine the next steps (e.g. Headteacher);
  - what steps s/he intends to take to address the concern;
  - how s/he will communicate with the employee during and at the end of the process. It should be noted that the need for confidentiality may prevent the school giving the employee specific details of any necessary investigation or any necessary disciplinary action taken as a result;
  - that the employee will receive a written response within ten working days;
  - that their identity will be protected as far as possible, but should the investigation into the concern require the employee to be named as the source of the information, that this will be discussed with the employee before their name is disclosed;
  - that the Governing Body will do all that it can to protect the employee from discrimination and/or victimisation;
  - that the matter will be taken seriously and investigated immediately;
  - that if the employee's concern, though raised as a genuine concern, is not confirmed by the investigation, no punitive action will be taken against them;
  - if clear evidence is uncovered during the investigation that s/he has made a malicious or vexatious allegation, disciplinary action may be taken against them; and
  - the investigation may confirm their allegations to be unfounded in which case the Governing Body will deem the matter to be concluded unless new evidence becomes available.

#### **6.4. Stage Two:**

- 6.4.1. Following the initial meeting with the employee, the Senior Manager should consult with the Headteacher or Chair of Governors to determine whether an investigation is appropriate and, if so, what form it should take. A record should be made of the decisions and/or agreed actions.
- 6.4.2. It may be necessary, with anonymous allegations, to consider whether it is possible to take any further action. When making this decision, Senior Managers should take the following factors into account:
- the seriousness of the issue(s) raised;
  - the credibility of the concern(s); and
  - the likelihood of confirming the allegation(s) from attributable sources.
- 6.4.3. In some cases, it may be possible to resolve the concern(s) simply, by agreed action or an explanation regarding the concern(s), without the need for further investigation. However, depending on the nature of the concern(s) it may be necessary for the concern(s) to:
- be investigated internally;
  - be referred to the police;
  - be referred to the external auditor;
  - form the subject of an independent inquiry.
- 6.4.4. Senior Managers should have a working knowledge and understanding of other school policies and procedures, e.g. grievance, disciplinary, harassment, child protection procedures, to ensure that concerns raised by employees are addressed via the appropriate procedure/process.

#### **6.5. Stage Three:**

- 6.5.1. Within ten working days of a concern being received, the manager receiving the concern (at paragraph 5.1 above) must write to the employee:
- acknowledging that the concern has been received;
  - indicating how they propose to deal with the matter;
  - giving an estimate of how long it will take to provide a final response; and/or
  - telling the employee whether any initial enquiries have been made; and
  - telling the employee whether further investigations will take place, and if not why not; and/or
  - letting the employee know when s/he will receive further details if the situation is not yet resolved

## 7. Raising Concerns Outside the School

7.1. The aim of this policy is to provide an internal mechanism for reporting, investigation and remedying any wrongdoing in the workplace. In most cases the employee should not find it necessary to alert anyone externally. The law recognises that in some circumstances it may be appropriate for the employee to report his/her concerns to an external body such as a regulator. It will very rarely if ever be appropriate to alert the media. Employees are strongly encouraged to seek advice before reporting a concern to anyone external. If an employee is not satisfied with the Governing Body's response, the manager should ensure that s/he is made aware with whom s/he may raise the matter externally:

- [‘Public Concern at Work’](#)  
Tel no: 0207 404 6609\*;
- Recognised Trade Union;
- External auditor;
- LA Child Protection Advice Line: 020 7364 3437  
LA Safeguarding Lead -David Hough - [david.hough@towerhamlets.gov.uk](mailto:david.hough@towerhamlets.gov.uk)
- Senior LA Lead (LADO)-Fiona Anderson ([Fiona.anderson@towerhamlets.gov.uk](mailto:Fiona.anderson@towerhamlets.gov.uk))  
020 7364 5290/079 5118 8431
- Relevant professional bodies or regulatory organisations;
- Solicitor.

7.2. The manager should stress to the employee that if s/he chooses to take a concern outside the School, it is the employee's responsibility to ensure that confidential information is not disclosed, i.e. confidential information, in whatever format, is not handed over to a third party.

*\*Public Concern at Work is a registered charity that employees can contact for advice to assist them in raising concerns about poor practice at work. The charity also provides advice to employers as to the possible ways to address these concerns.*

7.3. Concerns about safeguarding practices can be raised externally using the NSPCC whistleblowing helpline. Employees can call 0800 028 0285 or email [help@nspcc.org.uk](mailto:help@nspcc.org.uk)

## 8. General Data Protection Regulation (GDPR) & Whistle Blowing

8.1. Article 5(1)(e) of the General Data Protection Regulation requires that data is not kept for longer than is necessary for the purposes for which the personal data was processed. Whistleblowing Data should be kept while the investigation is taking place & whistleblowers should be advised that their details will no longer be stored when the case is closed.

8.2. ‘Data minimisation’ means ensuring only data that is “adequate, relevant and limited to what is necessary” is processed during the whistle-blowing investigation. The Whistle blower should be informed of where their data is stored (if electronically or paper based) and how it is secured. Only relevant data should be retained.



- 8.3. Whilst employees can be asked to agree to the processing of their data for the whistleblowing service, they are also within their rights to withdraw such consent. Under Article 7(3), it must be as easy to withdraw as to give consent. For example, if consent is obtained by a signed letter, it must also be possible to withdraw consent with a signed letter.
- 8.4. In a whistleblowing context, the rights of the data subject may be restricted. For example, it would not be productive to identify, under a subject access request, that they are the subject of a serious report regarding a criminal offence. There is provision under Article 23 for Member States to restrict the GDPR subject rights for the “prevention, investigation, detection or prosecution of criminal offences” or civil law claims.
- 8.5. Rights to access may also be affected during an investigation. We cannot risk exposing a whistle-blower’s identity. Article 29 Working Party recommends that “under no circumstances can the person accused in a whistle-blower’s report obtain information about the identity of the whistle-blower”. So Data subject’s rights are likely to be overridden by safeguarding measures required to prevent the destruction of evidence, or other obstructions to the processing and investigation of the report.
- 8.6. The data subject shall have the right to have inaccurate or incomplete data changed without undue delay under Article 16, and has the right to be forgotten under Article 17. In order to request data erasure, one of the following grounds must apply:
- The personal data is no longer necessary for the purpose it was collected
  - Consent is withdrawn
  - Processing is deemed unlawful

As the data for a whistleblowing service is only retained for the duration of the investigation, it is unlikely this provision will have great practical application.

## **9. Monitoring and Review**

- 9.1. The Headteacher will be responsible for monitoring the implementation and effectiveness of this policy/procedure. The policy/procedure will be reviewed by the Governing Body as necessary.